

Message Text

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E.O. 11652: N/A

TAGS: PINT BE

SUBJ: TINDEMANS EXECUTES MINOR CABINET RESHUFFLE

REF: BRUSSELS 11549

SUMMARY: PRIME MINISTER TINDEMANS RESHUFFLES TAILEND OF HIS CABINET TO ADJUST GOVERNMENT PROFILE TO NOVEMBER BREAKUP OF THE SMALL COALITION PARTY, WALLOON RALLY. TO HOLD RW IN COALITION, TINDEMANS IS FORCED TO DROP LEADER OF RW BREAKAWAY FACTION, INSTITUTIONAL REFORM MINISTER FRANCOIS PERIN. GOVERNMENT SURVIVES CONFIDENCE VOTE IN PARLIAMENT AFTER RESHUFFLE IS ANNOUNCED. TINDEMANS' SUCCESSFUL MANEUVERING TO PRESERVE HIS MAJORITY STRAINS THE FLEXIBLE FRAMEWORK OF BELGIAN POLITICAL SYSTEM JUST ABOUT TO THE LIMIT, BUT HE AND HIS FLEMISH INNER CIRCLE STILL HOPE TO KEEP PRESENT GOVERNMENT ALIVE UNTIL 1978 NATIONAL LEGISLATIVE ELECTIONS. END SUMMARY.

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1. THE BREAKUP OF THE SMALL COALITION PARTY, WALLOON RALLY, IN NOVEMBER (REFTEL) EXERTED HEAVY-ULTIMATELY INTOLERABLE - PRESSURE UPON TINDEMANS' DELICATELY BALANCED GOVERNMENT. UNDER THREAT OF DESERTION OF THE COALITION BY RW DEPUTIES LOYAL TO PARTY PRESIDENT GENDEBIEN (WHICH WOULD HAVE BROUGHT DOWN THE 30-MONTH-OLD TINDEMANS GOVERNMENT) THE PRIME MINISTER BOWED TO POLITICAL REALITY THIS WEEK.

2. SEVERAL DAYS OF BACKROOM MANEUVERING PRECEDED THE CABINET SHUFFLE ANNOUNCED DECEMBER 9. TINDEMANS REPORTEDLY TRIED TO GET AWAY WITH A MINI-SHAKEUP OF HIS 29-MAN CABINET AND TO PIN DOWN THE RW IN WRITING TO SUPPORT HIS GOVERNMENT UNTIL THE NATIONAL ELECTIONS IN SPRING, 1978. IN THE END HE HAD TO SACRIFICE PERIN, A KEY FRANCOPHONE PERSONALITY IN THE TINDEMANS CABINET AND SETTLE FOR A GENERAL PLEDGE OF RW SUPPORT. IT WAS PERIN WHO LED THE ANTI-GENDEBIEN WALKOUT FROM RW (OSTENSIBLY IN PROTEST AGAINST THE LATER'S LEFTIST SYMPATHIES) AND LED HIS FOLLOWERS INTO MERGER WITH THE FRANCOPHONE LIBERAL PARTY UNDER THE NEW NAME, WALLOON PARTY OF REFORM AND LIBERTY (PRLW).

3. THE RESHUFFLE FORMULA WHICH FINALLY PROVED VIABLE LEFT INTACT THE DOMINANT CHRISTIAN PARTY (BOTH FLEMISH AND FRANCOPHONE DIVISIONS) REPRESENTATION IN THE CABINET (16 MEMBERS), AS WELL AS THAT OF THE FLEMISH LIBERAL PARTY (SIX MEMBERS). NONE OF THE KEY MINISTRIES (FOREIGN AFFAIRS, DEFENSE, FINANCE, ECONOMY, INTERIOR) WAS AFFECTED BY THE RESHUFFLE.

4. CHANGES CENTERED EXCLUSIVELY ON THE SEVEN MINISTRIES AND STATE SECRETARYSHIPS HELD BY THE RW BEFORE ITS BREAKUP (FOUR SEATS) AND THE OLD FRANCOPHONE LIBERAL PARTY (THREE SEATS). HENCEFORTH THERE WILL BE TWO RW MINISTERS IN THE CABINET (GENDEBIEN LOYALIST ROBERT MOREAU (MINISTER FOR PENSIONS) AND SENATOR PIERRE BERTRAND, A NEWCOMER WHO WILL BE ASSOCIATE MINISTER OF ECONOMIC AFFAIRS. THE FORMER LIMITED OFFICIAL USE

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PLP (NOW PRLW) IS STRENGTHENED BY THE ADHESION OF TWO FORMER RW CABINET MEMBERS, ETIENNE KNOOPS AND JEAN GOL. KNOOPS REPLACES FOREIGN TRADE MINISTER MICHEL TOUSSAINT, WHO MOVES INTO PERIN'S VACATED MINISTRY, INSTITUTIONAL REFORM.

5. IN ORDER TO MEET THE REQUIREMENTS OF THE CONSTITUTION AND OF BELGIUM'S COMPLEX PARTY POLITICS,

TINDEMANS WAS FORCED TO ELEVATE FOUR OF HIS EIGHT STATE SECRETARIES TO FULL MINISTERIAL STATUS MOREAU, KNOOPS, STATE SECRETARY FOR THE BUDGET GASTON GEENS AND STATE SECRETARY FOR ADMINISTRATION ANDRE KEMPINAIRE. A NEW PORTFOLIA - MINISTER OF PENSIONS -- WAS CREATED FOR MOREAU. THUS THE NEW CABINET WILL NUMBER 25 MINISTERS AND FOUR STATE SECRETARIES. WITH PERIN DROPPING OUT AND BERTRAND COMING IN, IT WILL REMAIN UNCHANGED IN SIZE - 29.

6. NO ISSUES OF PUBLIC POLICY WERE AT ISSUE IN THIS WEEK'S MINI-CRISIS. THE OPPOSITION SOCIALIST PARTY CHARGED THE TINDEMANS GOVERNMENT WITH "POLITICAL IMMORALITY" IN TRYING TO HANG ON AND PRESSURED RW DEPUTIES TO JOIN THEM IN BRINGING DOWN THE GOVERNMENT. GENDEBIEN MANAGED TO HOLD HIS FRACTIOUS FORCES IN LINE. IN A CONFIDENCE VOTE IN LATE EVENING DECEMBER 9, FORCED BY THE SOCIALISTS, TINDEMANS SURVIVED HANDILY, 110-90 IN THE KEY LOWER HOUSE WITH 12 DEPUTIES ABSENT OR ABSTAINING.

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7. COMMENT: TINDEMANS WAS CLEARLY DRIVEN HARDER AGAINST THE WALL THAN HE COUNTED ON WHEN HE UNDERTOOK THE NECESSARY ADJUSTMENTS TO THE BREAKUP OF HIS EXASPERATING COALITION PARTNER, RW. THE NEW CABINET LINEUP HAS ASPECTS BIZARRE EVEN FOR BELGIAN POLITICS -- TWO MINISTERS FOR ECONOMIC AFFAIRS AND, IN EFFECT, TWO MINISTERS OF FINANCE (FINANCE MINISTER DECLERCQ AND BUDGET MINISTER GEENS). IT IS UNQUESTIONABLY A WEAKER STRUCTURE THAN WHAT IT REPLACED.

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8. THE SOCIALIST CHARGE THAT THE TINDEMANS GOVERNMENT IS NOW GLUED TOGETHER BY PURE PRAGMATISM WITHOUT COHESION ON POLICY OR GOALS CONTAINS A LARGE ELEMENT OF TRUTH. THERE WILL CERTAINLY BE RENEWED EFFORTS TO TOPPLE TINDEMANS AFTER THE 1977 BUDGET IS VOTED AND THE HOLIDAY SEASON IS PAST. THE BETTING IN THE POLITICAL MARKETPLACE ARE THAT THIS RICKETY COALITION CANNOT HANG TOGETHER MUCH LONGER. BUT THE HARD CORE OF THE TINDEMANS GOVERNMENT - FLEMISH CHRISTIANS AND FLEMISH LIBERALS - IS DETERMINED TO HANG ON ANOTHER YEAR. AND THERE IS NO ONE TODAY TO SAY THEM NAY. FIRESTONE

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